



RDC XI GUIDELINES FOR THE PREPARATION, VIRTUAL REVIEW AND CONSULTATION ON THE FY 2022 BUDGET PROPOSALS FOR DAVAO REGION

I. Budget Review Framework

Following the issuance of the National Budget Memorandum (NBM) No. 138 or the National Budget Call for FY 2022 dated January 6, 2021, this Regional Development Council (RDC) XI Guidelines is being issued to Agency Regional Offices (AROs), State Universities and Colleges (SUCs), Special Development Authorities (SDAs) and Government-Owned and Controlled Corporations (GOCCs) in Davao Region to provide directions on the preparation, review and endorsement of the Agency FY 2022 Budget Proposals (BPs) for Davao Region.

Section 1.3 of NBM No. 138 s. 2021 emphasizes the need for Agencies to undertake consultations and coordination with the Local Government Units (LGUs) within the Regional Development Councils to ensure that the national priorities are responsive to regional and local needs in a manner that LGU development capacities are strengthened in the process. These processes are being strengthened anew in view of the Supreme Court (SC) ruling on the Mandanas-Garcia petitions which shall substantially increase the Internal Revenue Allotment (IRA) of the LGUs beginning 2022.

Furthermore, Section 2.5.1 of the said NBM directs AROs to craft annual regional plans and budgets that are anchored on (a) the departments' priorities in different regions; (b) the assessment of implementation-readiness of the priority programs, activities and projects (PAPs) in the regions; and (c) the consideration of the likely resource constraints for regional planning and budgeting and to coordinate these plans and budgets with the RDCs to ensure convergence in the regions.

The said provisions in NBM No. 138 are consistent with the RDC's mandate per Executive Order No. 325 series of 1996, to review and endorse to the National Government the annual budgets of AROs/SUCs/SDAs/GOCCs.

Pursuant to the foregoing issuances, RDC XI shall strengthen its role in the budgeting process by collaborating with the Local Government Units (LGUs), the Agency Regional Offices (AROs) and the Agency Central Offices (ACOs), the Department of Budget and Management (DBM) and the Philippine Congress to ensure that Davao Region's priority PAPs for FY 2022 are funded through their inclusion in the National Government budget.

The conduct of the annual budget preparation and review exercises is also part of the Council's continuing effort to strengthen the development planning-investment programming-budgeting linkages, ensuring that the list of Programs, Activities and Projects (PAPs) in the AROs'/SUCs'/SDAs'/GOCCs' 2022 budget proposals primarily

consider those identified in the CY 2022 Davao Region Annual Investment Program (AIP), which were submitted by the agencies to RDC XI, as these are linked to the agency targets indicated in the updated Davao Region Results Matrices, 2017-2022.

Aside from the areas identified in the Expenditure Management Framework (Section 2.0 of NBM 138), which adheres to the policies, strategies and priorities of the 0+10-Point Socioeconomic Agenda and the updated Philippine Development Plan (PDP), 2017-2022, and which is consistent with the updated Davao Regional Development Plan (DRDP), 2017-2022 and its Results Matrices (RMs), the review of the RDC XI shall also focus on the following major priorities, viz: a) advancement of the Duterte Administration's "Build, Build, Build" program; b) reducing poverty and inequality, promoting peace and ensuring safety and security through the implementation of Executive Order No. 70, series of 2018 which institutionalized the Whole-of-Nation Approach in Attaining Inclusive and Sustainable Peace and targeting Geographically Isolated and Disadvantaged Areas (GIDAs); c) improving/enhancing ecological integrity, clean and healthy environment; and d) supporting the achievement of the Sustainable Development Goals (SDGs).

II. Purpose/Objectives

These RDC XI budget review and consultation guidelines are intended to:

1. Provide all concerned AROs/SUCs/selected GOCCs in Davao Region the parameters to facilitate RDC XI's review of the FY 2022 Budget Proposals and to ensure their comprehensiveness, consistency and responsiveness to the regional and national development thrusts and priorities;
2. Provide the timetable of activities to ensure the timely completion, review and endorsement of FY 2022 Budget Proposals by RDC XI to ACOs, DBM, and the Philippine Congress.

III. General Guidelines

1. The FY 2022 budget review and consultation shall be conducted virtually.
2. The FY 2022 Budget Proposals of AROs/SUCs/SDAs/selected GOCCs shall conform to the provisions of NBM 138 and the budget review framework cited in this Guidelines particularly on the following:
 - a. Annual Cash-based Budgeting System (CBS) (as cited in Item 2.3);
 - b. Two-Tier Budgeting Approach (2TBA) (as cited in Item 2.4.1);
 - c. Unified Accounts Code Structure (UACS) (as cited in Item 2.4.2);
 - d. Program Expenditure Classification (PREXC) (as cited in Item 2.4.3);
 - e. Disaggregation of lump-sum amounts within the agency specific budgets to reflect the program/activity/project (PAP), implementing agencies and/or regional or local levels (as cited in Item 2.4.4);

- f. Adoption of a well-functioning, results-based and credible monitoring and evaluation system that will provide evidence-based information (as cited in Item 2.4.5);
 - g. Institutionalization of the Program Convergence Budgeting (PCB)¹ strategy to link, harmonize and synchronize the timing of critical program interventions in target geographic areas (as cited in Item 2.4.6); and
 - h. The Open Government Partnership (OGP) with civil society organizations (CSOs) for greater openness, transparency, and accountability (as cited in Item 2.4.7)
3. The PAPs to be proposed shall support the achievement of the goals, objectives and targets for 2022 as indicated in the updated Davao RDP and RMs.
 4. The FY 2022 Budget Proposals of AROs/SUCs/SDAs/selected GOCCs shall conform to the budget ceilings/forward estimates of the agencies concerned.
 5. Beginning FY 2022, the implementation of the Supreme Court decision on the consolidated cases of Congressman Hermilando I. Mandanas, et al. vs Executive Secretary Paquito N. Ochoa, Jr. et al. and Honorable Enrique T. Garcia, Jr. vs Executive Secretary Paquito N. Ochoa, Jr. et al. (Mandanas-Garcia petition shall provide the LGUs greater access to funds for devolved services. The NGAs shall focus on policy and standards development of service delivery, provision of technical assistance, monitoring and performance assistance of LGUs. Relative to the devolved functions, concerned agencies shall:
 - a. Refrain from including in their proposals, funding for devolved local projects for LGUs belonging to the 1st and 4th income classifications;
 - b. Include the funding requirement for capacity building for these LGUs to enable them to assume these functions; and
 - c. Limit subsidies for local projects of LGUs to LGUs belonging to the 5th and 6th income classes, the Geographically Isolated and Depressed Areas (GIDAS) as well as those with the highest poverty incidences, ranked in top third highest
 6. The RDC XI budget review and consultation shall cover Tiers 1 and 2 capital and technical assistance PAPs (e.g., preparation of Pre-Feasibility Studies, Feasibility Studies, Master Plans, etc.) proposed by the concerned AROs/SUCs/SDAs/GOCCs, including Capital Outlay (CO), Maintenance and Other Operating Expenses (MOOE) and Personnel Services (PS).
 7. Both Tier 1 and Tier 2 PAPs shall complement the following major concerns of the Region:

¹ The PCB, an evolution from the DBM's Program Approach which commenced in the FY 2013 Budget Preparation, is a budgeting approach that reinforces the government's push for a more prudent and targeted spending by fostering collaboration among agencies in the design and implementation of key priority programs and projects (i.e. 4Ps, Agricultural Development Program, Tourism Development Program, etc.)

- a. PAPs that promote massive job generation and more investment opportunities directed at poverty reduction;
- b. PAPs that will continually ensure a healthy population, a more agile workforce, a reliable digital technology and infrastructure and resilient business considering that the “New Normal” will likely remain. The NEDA “We Recover as One” Report and Davao Region Recovery and Resiliency Program to Mitigate Losses from COVID-19 and to Adapt to the New Normal, 2020-2022 shall serve as references for revisiting the said PAPs;
- c. PAPs in support of the implementation of Executive Order No. 114, series of 2020, “Institutionalizing the Balik Probinsya, Bagong Pag-asa Program as a Pillar of Balanced Regional Development, Creating a Council Therefor, and for Other Purposes”;
- d. Priority PAPs for GIDAS or communities with marginalized population physically and socio-economically separated from the mainstream society (List attached);
- e. Climate Change-related PAPs especially those in the poorest and most vulnerable areas (attached);
- f. Priority PAPs of Lead Agencies in the Updated Industry Cluster Roadmaps, 2014-2030;
- g. PAPs in support of the implementation of Executive Order No. 70, series of 2018, “Adopting a Whole-of-Nation Approach in Attaining Inclusive and Sustainable Peace;”
- h. Priority infrastructure PAPs across all sectors which can be sourced from the RDC XI-approved 2021 Annual Investment Program (AIP) or the Three-Year Rolling Infrastructure Program (TRIP), 2021-2023, and especially those included in the 75 NEDA-Board/ICC approved and pipelined Infrastructure Flagship Projects (IFPs) for the “Build, Build, Build” program;
- i. PAPs in support of youth development, Senior Citizens and Persons with Disabilities (PWD) as enshrined in Sections 33 and 34 of Republic Act No. 10651, series 2014 are also encouraged, as well as, PAPs for Indigenous Peoples (IPs) which shall comprise at least 1% of the agency’s annual budget per RDC XI Resolution No. 81, series of 2015. Attached herewith are the Guidelines/Mechanism for the implementation of the 1% Agencies’ Budget for IP Programs and Projects and RDC XI Resolution No. 15, series of 2018 adopting said Guidelines;
- j. PAPs relative to the implementation of the proposed Regional Government Complex (RGC);
- k. In reference to Item 4.8 of NBM 138, AROs/SUCs/SDAs/GOCCs shall secure corresponding endorsements for PAPs involving specific concerns from the

Endorsing Agencies (e.g., SUCs budget from CHED; Technical Education and Skills Development Programs from TESDA, among others);

- I. Spatial Equity of PAPs. The location of PAPs, particularly those of the AROs, shall be specifically identified up to congressional district(s)/city/municipality/province; and
- m. PAPs for Gender and Development (GAD) by each AROs/SUCs/SDAs/selected GOCCs shall continue to be evaluated by the RDC XI, however, the Council shall adopt the Guidelines of the Philippine Commission on Women (PCW) as embodied in section 1.2.3.1.1 of Memorandum Circular No. 2017-03 which states that **‘the determination of compliance to the GAD budget floor shall be by agency and not by constituent unit (e.g., regional offices, district or field offices) and that the Agency Central Office shall ensure that the agency as a whole shall meet the minimum 5% GAD budget based on the agency’s total budget appropriations.**

IV. Specific Guidelines

8. The AROs/SUCs/SDAs/selected GOCCs shall prepare and submit to the RDC XI their FY 2022 Budget Proposals in the prescribed format labeled as:
 - **Annex A.1** for **Tier 1** (On-going) PAPs;
 - **Annex A.2.1** for **Major Capital Project (MCP) Tier 2** - (New and Expanded) PAPs; and
 - **Annex A.2.2** for **non-MCP Tier 2** – (New and Expanded) PAPs.
9. The AROs/SUCs/SDAs/selected GOCCs shall submit to RDC XI a status report on their respective FY 2022 budget proposals vis-à-vis the 2021 AIP and the 2021 General Appropriations Act (GAA) following the template attached as **Annex B**.
10. The RDC XI monitors the financial management and performance of AROs/SUCs/GOCCs. The AROs/SUCs/SDAs/selected GOCCs shall provide the RDC XI, not later than **February 4, 2021**, with data on FY 2020 budget utilization rates (attached as **Annex C**), as one of the basis for the RDC’s evaluation.
11. The AROs/SUCs/SDAs/selected GOCCs shall rank their Tier 2 PAPs according to their own Agency/SUC priorities. **The Tier 2 PAPs shall be classified and ranked within 2 categories, viz: a) major capital project or MCP (>PhP 2.5 Billion) and b) non-MCP.**

All Tier 2 PAPs of the different agencies/SUCs shall be ranked by the RDC XI Technical Secretariat using the following prioritization criteria as outlined below, to determine the regional priorities, viz:

Criteria	Specifics	Score
1. Agency Ranking*	Rank 1-5	25
	Rank 6-10	15
	Rank 11 onwards	10

Criteria	Specifics	Score
2. Sector Relevance	Included in the PIP, RDIP and AIP	25
	Included in the RDIP and AIP	20
	Included in the AIP	15
	Included in other special area/development plans	10
3. Implementation readiness of the PAP	With complete applicable or relevant supporting documents, such as, project proposals, feasibility studies, DED, LGU endorsements, right of way acquisition plans, etc.	30
	Partially complied with the required documentary requirements	15
	No project documents	0
4. Absorptive Capacity (2019)	Entity Utilization Rate: >95%	20
	Entity Utilization Rate: 85% - 95%	10
	Entity Utilization Rate: <85%	5
TOTAL MAXIMUM SCORE		100
<i>*Agency ranking as indicated in Annexes A.2.1 and A.2.2</i>		
<i>Scores are mutually exclusive within each item; but additive in major items</i>		

12. Given the aforementioned prioritization criteria, AROs/SUCs/SDAs/GOCCs are enjoined to be selective in their Tier 2 proposals and consider big-ticket RDP-responsive PAPs for 2022 and those relative to the efficient delivery of government services to the public, such as but not limited to the Construction of Government buildings in the proposed Regional Government Complex for concerned agencies.
13. Based on the scores on the above criteria, a consolidated list of Tier 2 PAPs shall be presented by the Secretariat in a plenary during the last day of the RDC XI Budget Review and Consultation, for shortlisting of regional priorities and onward adoption by the Council to be used as reference in the RDC-ACO Dialogue for FY 2022 that may be conducted by the NEDA Board- Regional Development Committee (NB-RDCom).
14. AROs/SUCs/SDAs/selected GOCCs shall also provide the RDC XI Secretariat accomplished BP Form C for Summary of RDC Inputs and Recommendations on Agency New and Expanded Programs and Projects *(to be submitted after the RDC XI Budget Review)*
15. In keeping with the requirements of NBM 138, AROs/SUCs/selected GOCCs are enjoined to present to the RDC XI a summary of the Results of their consultations with CSOs to serve as inputs in the review. In this regard, agencies are advised to conduct CSO and LGUs consultations ahead of the RDC XI Budget review and Consultation.
16. The Council, through RDC XI Resolution No. 98, series of 2018, has institutionalized the submission of the DRDP Results Matrices (RM) Report as a requisite in the RDC XI review of agency budget proposals. The said resolution stated that **agencies that fail to comply with the submission of quarterly RM**

progress reports will not be included in the Council's annual budget review exercise.

In order for said agencies with incomplete submission to be considered in the RDC XI budget review and consultation, all concerned are requested to undertake either of the following actions **on or before February 2, 2021**, viz: 1) **submit the lacking RM progress report as of the last reporting period to the Secretariat**, or 2) **provide a justification on the non-submission** (*i.e., frequency of data generation – semestral, instead of quarterly, etc.*).

17. The AROs/SUCs/SDAs/GOCCs shall prepare and submit to the RDC XI Secretariat **NOT LATER** than **February 4, 2021**, electronic copies of its Budget Proposal Summary following the templates labelled as **Annex A.1, A.2.1 and A.2.2** for inclusion in the RDC XI meeting agenda folder. The same form shall be appended in the RDC XI Resolution endorsing each agency's budget proposal. Given the prioritization of Tier 2 PAPs to be evaluated and consolidated by the Secretariat, it is **imperative that budget proposals, especially Tier 2, be submitted on time** by the Agencies to allow for review and consolidation.
18. Electronic copies of the budget proposals (Annex A.1, A.2.1 and A.2.2), Annex B, Annex C, the aforementioned BP Forms **duly signed/endorsed** by AROs/SUCs/SDAs/selected GOCCs **Heads**, reports on the status of the FY 2021 budget proposal and budget utilization rate for FY 2020 and the documented results and attendance sheets of CSO and LGU consultations shall be provided to the RDC XI Secretariat through **nedaroxi@nedaxi.net**. The Guidelines and Templates may be downloaded from the RDC XI website (<http://nro11.neda.gov.ph>).
19. The submissions of the agencies **shall be forwarded to the RDC XI Principal Budget Review Panel along with the respective Budget Proposal Evaluation Reports prepared by the Secretariat not later than February 9, 2021** for the Panel's review.
20. The budget review and consultation shall be conducted by the Expanded RDC XI Executive Committee serving as **Principal Budget Review Panel**. Note that during the virtual consultation proper, **only the Tier 2 (New and Expanded) PAPs shall be presented**, thereafter, the Reviewing Panel shall immediately convey their comments and/or recommendations on the submitted budget proposals. The Expanded RDC XI ExCom shall be composed of the following:
 - a. *RDC XI Officials (Chairperson, Vice-Chairperson, Secretary);*
 - b. *Six (6) Local Chief Executives from the Region's 5 provinces and 1 highly-urbanized city (HUC);*
 - c. *Five (5) Sectoral Committee Chairpersons;*
 - d. *Thirteen (13) Private Sector Representatives;*
 - e. *Department of Budget and Management XI and;*
 - f. *Endorsing Agencies (CHED, DA, DOST, PSA, OPAPP, DICT XI, NCIP XI, 10th ID).*

The Expanded RDC XI ExCom Members identified in items a, b, c and d shall be considered as the mainstay Members of the Principal Budget Review Panel that shall form part of the quorum.

21. The Regional Directors/SUC Presidents/GOCC/SDA Heads are enjoined to **personally** participate during the RDC XI virtual budget review and consultation to present the Tier 2 PAPs and primarily provide responses to the comments/recommendations raised by the Reviewing Panel. If the Regional Director/Agency/SUC Head will not be available on the scheduled date for the ARO/SUC/SDA/GOCC, the review of the Agency's budget proposal may be deferred. The concerned agency shall send a letter request for rescheduling not later than February 11, 2021. **Each ARO/SUC/SDA/selected GOCC is allowed a maximum of three (3) attendees only, inclusive of its Head.**
22. Note that during the opening program, all of the agencies are expected to be in the virtual room, however, once the consultation proper commences, only the concerned agency shall be admitted and all others shall be in the waiting room to await for their turn.

V. Coverage

1. The table below shows the AROs/SUCs/selected GOCCs that shall be covered by the RDC XI Budget Review and Consultation and their respective schedules and order of consultation, to wit. AROs/SUCs/selected GOCCs that are not able to participate during their respective schedule shall be rescheduled on the last day of the consultation.

Day 01 February 15, 2021	Day 02 February 16, 2021	Day 03 February 17, 2021
<u>Economic Sector</u> 1. DA XI (with attached agencies: BFAR XI, ATI XI, FIDA XI, BPI XI, PCA XI and NFA XI) 2. DENR XI (with attached agencies: EMB XI and MGB XI) 3. DOT XI 4. DOST XI 5. DTI XI 6. CDA XI 7. DAR XI	<u>Development Administration Sector</u> 1. DILG XI/BFP XI/BJMP XI 2. PNP XI 3. NEDA-RDC XI 4. DOJ (Bureau of Corrections, Parole and Probation Administration) <u>Social Sector</u> 1. DOLE XI (with attached agencies: OWWA, POEA, National Reintegration Center for OFWs) 2. Commission on Filipinos Overseas (CFO) 3. TESDA XI 4. PopCom XI 5. NCIP XI	<u>Social Sector</u> 1. DOH XI (with attached agencies: SPMC and DRMC) 2. NNC XI 3. DepEd XI 4. DSWD XI 5. CHED XI 6. NHA XI 7. NCMF XI 8. DFA-Mindanao

Day 04 February 18, 2021	Day 05 February 19, 2021
<u>Infrastructure Sector</u> 1. DPWH XI 2. DOTr 3. PPA-PMO 4. CAAP XI 5. LTO XI 6. NIA XI 7. DICT XI 8. NTC XI 9. DOE XI	<u>Social Sector</u> <u>State Universities and Colleges</u> 1. DOSCST 2. DNSC 3. CVSC 4. Davao del Sur State College (DSSC) 5. USEP 6. SPAMAST 7. UP Mindanao <u>Others</u> Attached agencies that were not included in the main agencies' proposals

2. AROs that are not listed above but are required by their Central Offices (COs) to submit RDC-endorsed budget proposals; and Attached Agencies not included in their Mother Agency's presentation shall contact the RDC XI Secretariat for inclusion of their FY 2022 budget proposals/presentation during the Budget Review and Consultation.

VI. Post RDC Budget Review Concerns

1. Budget Proposals with No modifications

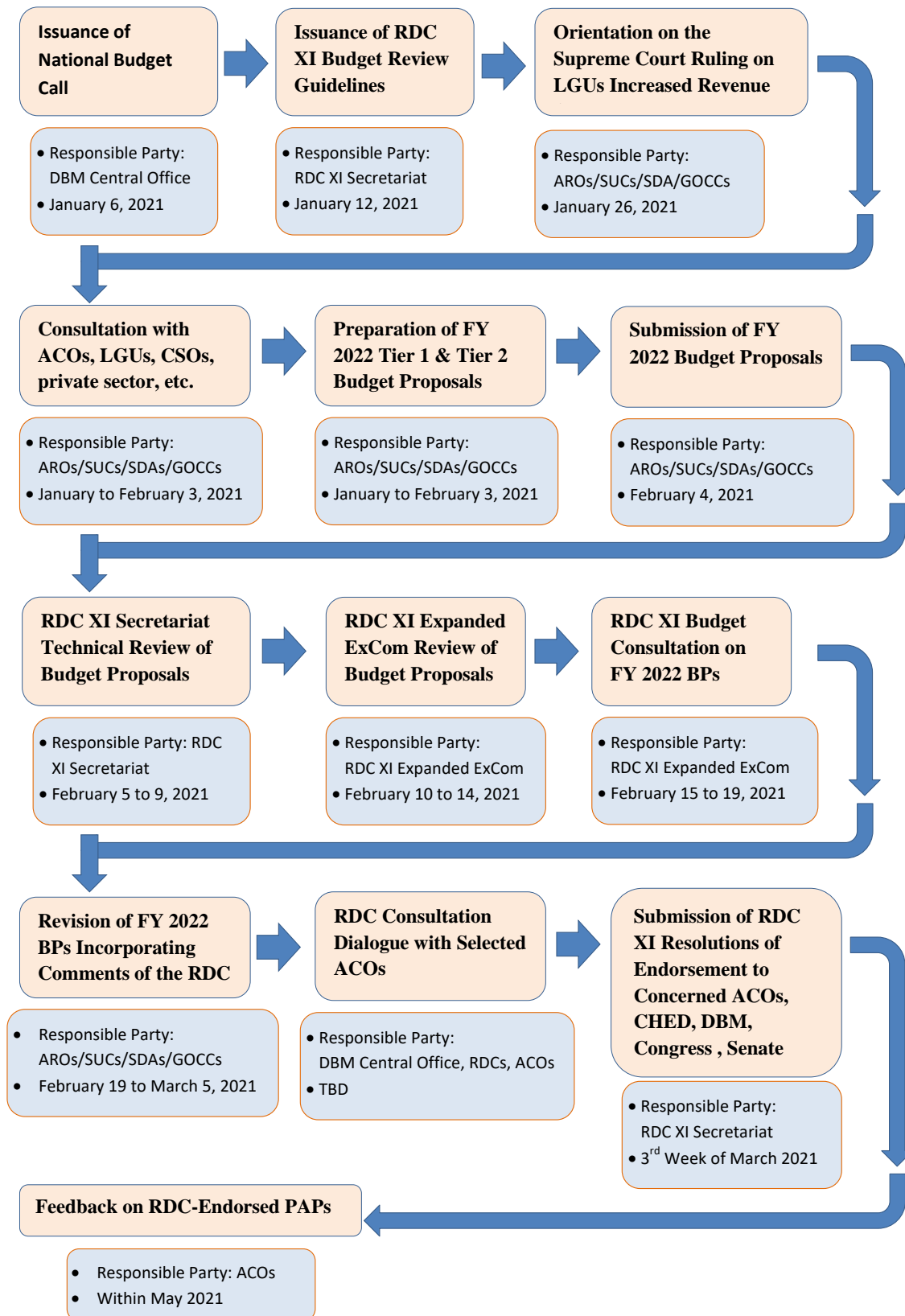
All FY 2022 Budget Proposals favorably acted upon by the RDC XI shall be issued a resolution of endorsement. The approved list of PAPs in the prescribed format (Summary matrix labeled as Annex A.1 and A.2) shall form an integral part of the resolution.

2. Budget Proposals with Modifications

The RDC XI Secretariat shall provide all concerned AROs/SUCs/SDAs/selected GOCCs with the RDC XI's comments and modifications on their budget proposals a day after the agency's presentation. These comments shall serve as the ARO's inputs to BP Form C (*Summary of RDC Inputs and Recommendations on Agency New and Expanded Programs and Projects*), which shall be prepared by the ACO.

All concerned AROs/SUCs/SDAs/selected GOCCs shall then submit to the RDC XI Secretariat the revised list of PAPs as recommended by the RDC XI during the budget review and consultation. The RDC XI Secretariat shall authenticate such revised list and report the same to the Council.

VII. Process Flow Diagram



VIII. RDC XI FY 2022 Budget Preparation and Review Calendar

	Activity	Responsible Entity	Date
1	Issuance of Guidelines for the RDC XI Budget Review and Consultation	RDC XI	January 12, 2021
2	Orientation on the Preparation of Budget Proposals in Compliance to the Supreme Court Ruling on LGU's Increased Internal Revenue Allotment Shares	AROs/SUCs/SDA s/ selected GOCCs	January 26, 2021
3	FY 2022 Budget Proposal Preparation, including conduct of consultations by concerned agencies with LGUs, Civil Society Organizations (CSOs), private sector and other interested stakeholders	AROs/SUCs/SDA s/ selected GOCCs	January to February 3, 2021
4	Submission of FY 2022 Budget Proposals to the RDC XI Secretariat	AROs/SUCs/SDA s/ selected GOCCs	February 4, 2021
5	RDC XI Technical Secretariat Review	Secretariat	February 5 to 9, 2021
6	RDC XI Expanded ExCom Review of the FY 2022 Budget Proposals	Expanded RDC XI ExCom	February 10 to 14, 2021
7	RDC XI Expanded ExCom meeting for the review and consultation on the FY 2022 Budget Proposals	Expanded RDC XI ExCom AROs/SUCs/SDA s/ selected GOCCs	February 15 to 19, 2021
8	RDC Consultation/Dialogue with selected Agency Central Offices	RDC XI	(TBD)
9	Submission of RDC XI Resolutions to concerned ACOs, CHED, DBM, Congressional Representatives and Senate	RDC XI Secretariat	3rd week of March 2021
10	Submission of PCW-approved 2021 GAD Plan and Budget regional component to the RDC XI Secretariat	AROs/SUCs/SDA s/ selected GOCCs	(TBD)
11	Feedback on RDC XI-endorsed programs/projects which are to be incorporated in the ACO budget submission to DBM	ACOs/ concerned AROs/SUCs/SDA s/ selected GOCCs	(TBD)

Approved for Implementation:


GOVERNOR JAYVEE TYRON L. UY, MPA
 RDC XI Chairperson and Governor, Davao de Oro